# UNIVERSITATEA BABEȘ-BOLYAI CLUJ-NAPOCA FACULTATEA DE ȘTIINȚE POLITICE, ADMINISTRATIVE ȘI ALE COMUNICĂRII INSTITUTUL DE ȘTIINȚE DOCTORALE BABEȘ-BOLYAI CATEDRA DE FINANȚE

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# Study On The Effects Of The Absorption Of European Funds On Local Development And Taxation

#### **SUMMARY**

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#### **Context and Research Interest**

The title "Study On The Effects Of The Absorption Of European Funds On Local Development And Taxation" suggests an in-depth analysis of how public institutions can optimize their operations and contribution to societal progress. Strategic planning, the central concept of the paper, represents a process of setting long-term objectives and allocating resources to achieve them. This process is crucial in public administration, where institutions face the need to optimize resources, prioritize public interest projects, and ensure sustainable development. Strategic planning thus provides a structured approach that enables the achievement of shared objectives aligned with the long-term vision of the community.

Public administration plays an essential role in implementing strategic planning, being responsible for managing resources and coordinating public policies. In a European context, public administrations in Romania frequently rely on external funds—both European and governmental—to support projects that contribute to economic and social development. European funds, such as cohesion and structural funds, have become a fundamental pillar for investments in infrastructure, education, and healthcare, supporting economic progress in less developed regions.

Local development, a major objective of external funds, is realized through projects that improve infrastructure and the quality of life for citizens. Local taxation, on the other hand, is influenced by the management of funds through its impact on the revenues and expenditures of local administrations. Therefore, the title highlights the direct connection between public administration strategy, access to funds, and fiscal responsibility, suggesting an integrated and sustainable approach to resource management for community development.

The topic of this research—" Study On The Effects Of The Absorption Of European Funds On Local Development And Taxation "—is of particular importance in the contemporary context of local administrations in Romania and Europe. These administrations face complex challenges in attracting and efficiently utilizing external resources. European and governmental funds have become a vital component in supporting sustainable development at the local level, driving progress in infrastructure, education, healthcare, and environmental protection. In the context of a globalized economic framework, the use of these funds requires not only strong institutional capacity but also rigorous strategic planning to ensure the optimal implementation of projects and maximize their positive impact on communities.

#### **Objectives and Hypotheses of the Scientific Research**

#### The **objectives of the research** are:

- 1. Evaluation of the impact of European funds on local development through SWOT analysis This objective aims to examine how European funds have influenced local economic and social development by analyzing the strengths, weaknesses, opportunities, and threats encountered in project implementation.
- 2. Application of the SMART method to identify and formulate strategic objectives for attracting external funds The goal is to formulate clear and measurable objectives to facilitate the efficiency of the strategic planning process in public administration.
- 3. Simulation of implementation scenarios for externally funded projects Through scenario analysis, the research will evaluate how different strategies for attracting and using funds can improve institutional performance and community impact.
- 4. Conducting interviews with managers and decision-makers in public administration to investigate perspectives on fund usage Qualitative feedback will be collected and analyzed from institutional leaders regarding the impact of external funds on local infrastructure and fiscal revenues.
- 5. Application of the Balanced Scorecard method to evaluate public administration performance in the use of external funds This method will be used to measure institutional performance in various areas of interest, such as efficiency, community impact, and sustainability.
- 6. Analysis of the legislative framework and its impact on the process of attracting and using European funds This objective focuses on examining how national and European legislation facilitates or limits access to and utilization of funds, with an emphasis on compliance with fiscal regulations.

The Main Research Question is: "How do strategic planning and European funds influence institutional performance and local taxation in public administrations in Romania?"

The main goal of this question is to explore the relationship between the strategic planning strategies implemented by local administrations and the use of European funds in the context of financial and administrative performance. The purpose of the research is to identify the positive or negative impact of these external interventions on local development and on the capacity to generate additional revenue at the level of public administrations.

Based on the research question and existing literature, 12 hypotheses have been formulated. These hypotheses will be tested using the quantitative and qualitative methodology described in the research design.

#### **Research Hypotheses:**

- 1. The impact of European funds on local tax revenues is significantly different between developed and less developed regions in Romania, due to differences in institutional capacity and co-financing levels.
- 2. European-funded projects that are integrated into a long-term local development strategy contribute more effectively to the increase in local tax revenues than projects that are not part of an integrated strategic plan.
- 3. The level of transparency in managing European funds has a direct impact on improving institutional performance, with a stronger influence in institutions that implement strict monitoring and evaluation mechanisms.
- 4. The institutional capacity to attract and manage European funds is positively influenced by collaboration with partners from the private sector and NGOs, but only insofar as the partners are directly involved in decision-making and implementation processes.
- 5. The impact of European funds on institutional performance is influenced by the coherence between national and local strategies, with discrepancies between these levels negatively affecting the efficiency of external resource use.
- 6. The increase in local tax revenues due to European funds is significantly higher in urban areas than in rural ones, due to differences in infrastructure and access to resources.
- 7. European funds allocated for infrastructure projects have an indirect impact on local tax revenues by increasing the economic attractiveness of the regions and stimulating private investment.
- 8. The institutional performance of local administrations is more sensitive to the lack of co-financing capacity than to the total volume of accessed funds, as the absence of co-financing can delay or block project implementation.
- 9. Local public administrations that implement strategic planning tools based on scenario analysis and SMART analysis demonstrate higher institutional performance in the use of European funds compared to those that do not use such tools.

- 10. Externally funded projects that involve the active participation of local stakeholders have a higher success rate and a more consistent fiscal contribution compared to projects implemented without community involvement.
- 11. Legislative and bureaucratic obstacles significantly reduce the impact of European funds on institutional performance, negatively affecting the speed of implementation and the degree of resource utilization.
- 12. Externally funded projects implemented using the Balanced Scorecard Method achieve better results in terms of institutional efficiency and optimization of local taxation than projects without an evaluation based on this method.

#### **Scientific Research Methodology**

The research on the impact of strategic planning and European funds on institutional performance and local taxation focuses on evaluating how external funds influence local development, administrative efficiency, and their integration into local budgets. This analysis allows for the identification of relationships between local fiscal policy, strategies for attracting funds, and the outcomes achieved within local communities.

#### Research Design and Justification of Methods

The research design was developed to gain an in-depth understanding of the relationship between the implementation of strategic planning and the use of European funds, on one hand, and institutional performance and local taxation, on the other. This methodological approach combines quantitative and qualitative methods, offering a comprehensive perspective on how these factors influence local administrations.

Quantitative Methods. Quantitative methods were used to analyze statistical data related to the financial performance of public institutions and local revenues generated through the use of European funds. Data were collected from official sources such as the Ministry of Public Finance, the National Agency for Fiscal Administration (ANAF), the European Commission, Eurostat, and others. This data was used to analyze the impact of European funds on local fiscal revenues. Descriptive and comparative analyses were conducted to assess whether and to what extent European funds contributed to increasing local revenues.

Qualitative Methods. In addition to statistical analysis, semi-structured interviews were conducted with managers and decision-makers from local public administration. The purpose of these interviews was to explore the perceptions and experiences of those directly involved in the process of attracting and managing European funds. The interviews provided detailed insights into

the challenges encountered during the implementation of externally funded projects and how these projects influenced local fiscal strategy.

In addition to guided interviews, the following methods were also used to evaluate the impact of European funds:

- **SMART Objectives Analysis** to assess the efficiency of strategic planning in relation to the objectives of projects financed by European funds.
- Scenario Analysis to simulate different strategies for project implementation and evaluate their impact on institutional performance.
- Cause-and-Effect Analysis to identify key factors that influence the impact of European funds on local fiscal performance.
- **Balanced Scorecard Method** to assess the impact of European funds on local public administration performance. This method measures performance across several key areas, including efficiency, community impact, and sustainability.

Selection of Participants. The selection of participants was based on well-defined criteria aimed at ensuring a diversity of perspectives and experiences. Managers and officials from local public institutions that had benefited from European funds for the implementation of strategic projects were selected, particularly those in the areas of infrastructure and community development. Participants were drawn from multiple regions of Romania to provide a diverse perspective on how European funds were utilized and integrated into local strategic planning.

Participating Institutions. The participating institutions included city halls and local councils from both urban and rural areas that had implemented development projects financed through the European Regional Development Fund (ERDF) and the European Social Fund (ESF). Additionally, regional development agencies and other institutions that played a key role in facilitating access to European funds and managing co-financed projects were included in the research.

**Research Sample. Quantitative Component -** The sample for the quantitative component of the research included at least 10 public institutions that benefited from European funds between 2015 and 2023. Publicly available data from the official reports of the participating institutions was used for the analysis. The analysis focused on measuring financial and institutional performance indicators before and after the implementation of externally funded projects.

Qualitative Component. For the qualitative component, 20 managers and decision-makers from local public administrations who were directly involved in the process of accessing and managing European funds were interviewed. The selection of interview participants was based on

their direct experience in project implementation, with a focus on individuals holding executive roles within public institutions.

This combined methodological approach allows for the triangulation of data from quantitative and qualitative sources, providing a comprehensive understanding of how strategic planning and European funds influence institutional performance and local taxation.

**Chapter 1** explores the theoretical foundations of strategic planning in public administration, integrating the concept of European funds into local development. It discusses the evolution of this concept and how access to external funds supports public infrastructure and services, contributing to the increase of local revenues. The strategies for attracting and capitalizing on external resources are analyzed in detail, highlighting the connection between strategic planning, transparency in fund utilization, and the sustainable development of communities.

This chapter also examines the application of strategic planning theory in public administration, focusing on methods for optimizing European funds. Planning methods such as SWOT, SMART, and Balanced Scorecard are discussed and illustrated through case studies, along with how they influence institutional efficiency and the impact on local taxation. The analysis emphasizes the essential role of leadership and inter-institutional collaboration in increasing local revenues and attracting investors to strategic regional development projects.

Chapter 2 analyzes the methodology and relevance of financial performance indicators in local public administration, highlighting the role of financial autonomy, budgetary solvency, and the effectiveness of the use of external funds in assessing the financial health and development capacity of local authorities.

Chapter 3 presents applied research on the impact of funds on taxation and institutional performance, including analysis methods such as cause-effect evaluation and legislative analysis of taxation. A detailed examination of national and European fiscal regulations is conducted, assessing how legislative obstacles influence the efficiency of fund utilization. The results are analyzed in relation to the hypotheses concerning the strategic coherence and sustainability of externally funded projects, and the conclusions provide recommendations for improving access to and administration of funds within local administration.

In conclusion, the research demonstrated that European funds have significant potential to contribute to local and regional development. However, their success largely depends on strategic planning, inter-institutional collaboration, and the legislative framework. Projects that are integrated into a long-term development strategy and benefit from transparency and strong partnerships with

the private sector and NGOs have a higher success rate and bring greater benefits to local communities.

Nevertheless, legislative and bureaucratic obstacles pose a major challenge in the management of European funds. To improve the efficiency of fund utilization, it is essential for authorities to simplify bureaucratic procedures and ensure greater consistency between national and European legislation. Additionally, public institutions should continue to invest in monitoring and evaluation mechanisms to ensure transparency and efficiency in fund management.

#### Personal Contributions and Synthesis of Proposals.

The main contributions of the paper are as follows:

- Clarification of the role of strategic planning in public administration The paper provides a detailed understanding of the concept of strategic planning and its relevance in the use of European funds for local development. This contribution highlights the essential steps and components necessary for successful strategic planning in local administrations, integrating both theory and practice.
- Integration of SMART Analysis in project evaluation By using SMART criteria (Specific, Measurable, Achievable, Relevant, and Time-bound), the paper contributes to structuring the objectives of externally funded projects. This tool helps administrations clearly define objectives, track progress, and adjust resources to ensure the efficient completion of projects.
- Application of the Balanced Scorecard method in fund evaluation The study introduces the Balanced Scorecard as a method for monitoring externally funded projects, offering a multidimensional evaluation of institutional performance. This approach enhances institutions' ability to monitor the long-term success of projects, considering financial aspects, citizen satisfaction, internal process efficiency, and organizational development.
- Confirmation of hypotheses related to the impact of European funds on local fiscal revenues The research provides clear evidence that infrastructure projects supported by European funds contribute to increasing local revenues, confirming the hypotheses regarding their positive influence on the regional economy through the attraction of private investments and job creation.
- Comparative analysis of the legislative framework in Romania and other EU countries

   The paper includes a comparative legal analysis with examples from Italy, Spain, Poland, and Germany, highlighting best practices and similar legislative obstacles. This analysis

- offers recommendations for adjusting Romania's fiscal and administrative regulations to optimize fund management.
- Identification of legislative and bureaucratic obstacles The study explores how Romania's complex legislation and bureaucracy affect access to funds and the efficiency of project implementation. Delays and challenges faced by local administrations were documented, and concrete solutions were proposed to reduce these obstacles and align regulations with European directives.
- Highlighting the role of public-private partnerships This contribution emphasizes the
  benefits of collaboration with the private sector and NGOs in the development and
  implementation of projects. The paper confirms that involving partners from outside public
  administration can improve the capacity to attract funds and the quality of project
  implementation.
- Creation of a strategic management model for the use of funds The paper introduces a strategic management model tailored to the Romanian context, which includes specific steps for planning, implementing, and monitoring infrastructure projects. The model serves as a guide for local administrations, maximizing the economic and social impact of European funds.
- Evaluation of the impact of fund utilization on sustainable development The paper
  analyzes how projects funded by European funds contribute to sustainable development,
  both by improving infrastructure and generating long-term resources. This confirms the role
  of European funds in enhancing the economic and social sustainability of local communities.

#### **Limitations and Future Research Directions**

The main limitations of the research stem from the complexity and diversity of European and national regulations, which influence how European funds are accessed and managed. The variability of legislation across different regions and European countries made it difficult to directly compare data and assess the impact of similar norms. Additionally, the limited availability of complete quantitative data for each funded project restricted the analysis to specific samples, limiting the generalization of conclusions. Another limitation was access to detailed information on the practical implementation of strategic management tools, such as the Balanced Scorecard, at the local level, due to discrepancies in transparency among the administrations studied.

Moreover, the reliance on semi-structured interviews may introduce subjectivity, as it is based on the respondents' perceptions. Consequently, the resulting recommendations are grounded in particular contexts, suggesting the need for further studies to provide broader confirmation of the conclusions.

In conclusion, European funds represent a valuable opportunity for the development of local communities. However, to maximize their impact, a strategic approach, effective collaboration between the public and private sectors, and a legislative framework that supports the rapid and efficient implementation of projects are necessary.

#### **Future Research Directions**

Future research directions in the field of European fund utilization and strategic management in public administration offer opportunities for a deeper understanding and optimization of institutional processes.

- 1. Expansion of Comparative Studies in New European RegionsOne potential direction would be to expand comparative studies to new European regions with characteristics similar to those of Romania in order to identify and adapt best practices.

  This endeavor would allow for the development of a guide on regulations and practices applicable to local administrations that face similar obstacles in the use of European funds.
- 2. Development of a National System for Evaluating the Performance of European Funds-Another important research area focuses on the development of a national system for evaluating the performance of European funds, based on tools like the Balanced Scorecard and cause-effect analysis. By testing and adapting these methods in different types of projects (e.g., infrastructure, educational, or social development projects), it would be possible to create a national comparative evaluation framework. This framework would allow for the monitoring of project performance and the long-term economic and social impact generated by these projects.
- 3. Exploring the Role of Technological Innovation- Another research direction could explore the role of technological innovation in simplifying administrative and legislative procedures for accessing and managing funds. Research on how digital technologies, such as artificial intelligence (AI), can reduce bureaucracy, optimize procurement and monitoring processes, and improve transparency could generate applicable solutions for local administrations, contributing to more efficient resource management.
- 4. **Analysis of the Role of Public-Private Partnerships** A deeper investigation into the impact of public-private partnerships could highlight ways in which inter-institutional collaborations can improve access to funds and project implementation. This aspect is particularly relevant in rural areas, where limited resources and expertise hinder the efficient use of external funds. By strengthening partnerships with private sector entities and NGOs,

- local administrations could improve their capacity to access funds and successfully implement projects.
- 5. Focus on Sustainability and the European Green Agenda Considering the European Union's tendency to direct funds toward sustainability and the green transition, a future research direction could analyze how local administrations can prioritize sustainable projects in the context of the European Green Agenda. This research would aim to identify strategies that maximize the economic, social, and environmental impact of funds, helping local communities transition toward sustainability.

These future directions will contribute to the continuous optimization of the strategic management of European funds in Romania, adding value to the sustainable development of local communities.

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